

- (e) That respondent furnish the members of the petitioner organization firearms free of charge;
- (f) Life and accident insurance policies for each member of the petitioner organization, 50% of the premium to be paid by the respondent;
- (g) Thirty days' vacation leave with pay;
- (h) Two days' off duty each month with pay;
- (i) Free medical care and hospitalization with pay;
- (j) Dismissal of any member of the petitioner organization only for cause and after due hearing;
- (n) Recognition of the petitioner as the sole bargaining agency.

The respondent Company contends that the above-mentioned demands are academic, because since January 1, 1951, the Delgado Bros., Inc., has taken over the arrastre service for the Port of Manila, in which the members of the petitioner were employed by the respondent Company as watchmen.

However, the petitioner argues that said demands "were first made by the petitioner on June 19, 1947, date of filing of petitioner's petition with the CIR" while "it was only on January 1, 1951, that respondent Company ceased to be the arrastre contractor for Manila's port area" and that "a judgment granting the demands of petitioner... may properly govern the relation of the parties from June 19, 1947 until December 31, 1950." The petitioner especially calls the attention of the Court to its demands for 100% increase of the basic wages and for compensation for work to be performed beyond eight hours and on Sundays and legal holidays which may be granted effective from June 19, 1947, date of the filing of its petition with the CIR, to December 31, 1950.

**HELD:** That "the demands thus dismissed by the CIR are prospective in nature and may therefore be enforced, if granted, only while the members of the petitioning Association remain in the employ of the respondent Company. It being admitted that the latter had ceased to employ said members of the petitioning Association, as a result of the fact that Delgado Bros., Inc., has since January 1, 1951, taken over the arrastre service for the Port of Manila, said demands have become purely academic."

With reference to the demand for 100% increase in wages or salaries, the Supreme Court held that "as there is no statute or contractual obligation on which to base the raise demanded, the granting thereof must necessarily be founded only on the decision

of the CIR or of this Court. In the present case, we have found no sufficient ground for granting the demand for 100% increase in wages or salaries, much less to be effective from the filing of the petition in the CIR."

With reference to the demand for compensation for work to be performed beyond eight hours and on Sundays and legal holidays, the Supreme Court held that "it is sufficient to recall that the CIR found as a fact that the members of the petitioning Association worked more than eight hours a day only until May 24, 1947, or before the filing of the petition on June 17, 1947.

Decision affirmed. (MANILA TERMINAL RELIEF AND MUTUAL AID ASSOCIATION vs. MANILA TERMINAL COMPANY, INC., et al., G.R. No. L-4150, Promulgated July 19, 1952.)

*Bienvenido Gorospe*

**THE NULLITY OR INVALIDITY OF THE EMPLOYMENT CONTRACT DOES NOT PRECLUDE LABORERS TO RECOVER OVERTIME PAY; LABORERS CANNOT WAIVE THEIR RIGHT TO EXTRA COMPENSATION UNDER EIGHT-HOUR LABOR LAW; CIR HAS JURISDICTION TO AWARD MONEY JUDGMENT. FACTS:** The Manila Terminal Co., Inc., petitioner, undertook the arrastre service in some of the piers in Manila's Port Area on Sept. 1, 1945 at the request and under the control of the U.S. Army for which some 30 men were hired as watchmen on a twelve-hour shift with a compensation of P3.00 per day shift and P6.00 per day for the night shift. The Petitioner began the postwar arrastre operation on Feb. 1, 1946 at the request and under the control of the Bureau of Customs by virtue of a contract entered into with the government. The watchmen of the petitioner were members of the respondent association, Manila Terminal Relief and Mutual Aid Association which was organized for the first time on July 16, 1947 having been granted Certificate No. 375 by the Department of Labor. The watchmen of the petitioner continued in the service with a number of substitutions and additions, their salaries having been raised during the month of Feb. to P4.00 per day for the day shift and P6.25 per day for the night shift. On Mar. 28, 1947 and on April 29, 1947, respectively, some members of the respondent association filed a petition with the Department of Labor to investigate the matter of overtime pay and on the latter date, a 5 point demand, but nothing was done by the Department of Labor. On July 19, 1947, the Manila Port Terminal Police Asso-

ciation, not registered in accordance with the provisions of Com. Act 213, filed a petition with the CIR. On July 28, 1947, the Manila Terminal Relief and Mutual Aid Association filed an amended petition with the CIR praying among others, that the petitioner be ordered to pay to its watchmen or police force overtime pay from the commencement of their employment. On May 9, 1949, by virtue of Customs Administrative Order No. 81 and Ex. Order No. 228 of the President of the Phil., the entire police force of the Petitioner was consolidated with the Manila Harbor Police, under the exclusive control of the Com. of Customs and the Sec. of Finance.

The CIR ordered the Manila Terminal Co. Inc., the herein petitioner, to pay to its watchmen a regular or base pay plus additional overtime compensation corresponding to different periods.

With reference to the pay for overtime service after the watchmen had been integrated into the Manila Harbor Police, Judge Yanson ruled that the court has no jurisdiction because it affects the Bureau of Customs, an instrumentality of the government, having no independent personality and which cannot be sued without the consent of the State. (*Metran vs. Paredes*, 45 OG 2835)

The petitioner filed a motion for reconsideration. The respondent also filed a motion for reconsideration in so far as its other demands were dismissed. Judge Yanson concurred in by Judge S. Bautista, denied both motions for reconsideration.

Hence, this petition for certiorari. Petitioner contends that: (1) The CIR has no jurisdiction to render a money judgment involving obligation in arrears. (2) The agreement under which its police force were paid certain specific wages for 12-hour shifts included overtime compensation. (3) The association, resp., is barred from recovery by estoppel and laches. (4) The nullity or invalidity of the employment contract precludes any recovery by the Association (5) Com. Act 444 does not authorize recovery of back overtime pay.

#### RULING:

(1) The contention that the CIR has no jurisdiction to award a money judgement was already overruled by this court in *Detective & Protective Bureau Inc. vs. CIR and United Welfare Association*, decided Dec. 29, 1951, in which cases it was argued that the respondent Court has no jurisdiction to award overtime pay, which is a money judgment. We believe that under Com. Act 103 the court is empowered to make the order for the purpose of settling disputes between employer and employee.

(2) The case at bar stands on all fours with the case of *Detective*

*Detective & Protective Bureau, Inc., vs. CIR & United Employees Welfare Association*. It appears that the Bureau had been granting the members of the Association, every month, "two days off" in which they rendered no service, although they received salary for the whole month. Said Bureau contended below that the pay corresponding to said 2 day vacation corresponded to the wages for extra work. The court rejected the contention, quite properly we believe, because in the contract there was no agreement to that effect and such agreement, if any, would probably be contrary to the provisions of the eight-hour labor law and would be null and void.

(3) The principle of estoppel and laches cannot well be invoked against the association. In the first place, it would be contrary to the spirit of the Eight-Hour labor law, under which, the laborers cannot waive their right to extra compensation. In the second place, the law principally obligates the employer to observe it, so much so that it punishes the employer for its violation and leaves the employee or laborer free and blameless. In the third place, the employee or laborer is in such a disadvantageous position as to be naturally reluctant or even apprehensive in asserting any claim which may cause the employer to devise a way for exercising his right to terminate the employment.

(4) The argument that the nullity or invalidity of the employment contract precludes recovery by the respondent of any overtime pay is also untenable. Several decisions of this court are involved. But those decisions were based on the reasoning that as both the laborer and employer were duty bound to secure the permit from the Department of Labor, both were in *pari delicto*. However, the present law in effect imposed the duty upon the employer (Com. Act No. 444). Such employer may not therefore be heard to plead his own neglect as exemption or defense. Moreover, Com. Act 444 Sec. 6, in providing that "any agreement or contract between the employer and the laborer or employee contrary to the provisions of this Act shall be null and void *Ab initio*", obviously intended said provision for the benefit of the laborers or employees.

(5) Petitioner also contends that Com. Act No. 444 does not provide for recovery of back overtime pay and to support his contention it makes reference to the Fair Labor Standards Act of the United States. This provision is not incorporated in our Labor Law Com. Act 444. Sections 3 and 5 of Com. Act 444 expressly provides for the payment of extra compensation in cases where overtime services are required, with the result that the employees or laborers are entitled to collect such extra compensation for past

overtime work. To hold otherwise would be to allow an employer to violate the law by simply, as in this case, failing to provide and pay overtime compensation.

Wherefore, the appealed decision, in the form voted by Judge Lanting, is affirmed, it being understood that the petitioners who are men will be entitled to extra compensation only from the date that they respectively entered the service of the petitioner, hereafter to be duly determined by the Court of Industrial Relations. So ordered without costs. (MANILA TERMINAL Co., Inc., vs. THE COURT OF INDUSTRIAL RELATIONS and MANILA TERMINAL RAILROAD LIEF AND MUTUAL AID ASSOCIATION, G.R. No. L-4148)

*Rafael Abiera*

**CIR HAS JURISDICTION TO COMPEL EMPLOYER TO PRACTICE CHECK-OFF UNDER CERTAIN CONDITIONS. FACTS:** On September 15, 1950, the Under-Secretary of Labor certified to the CIR a dispute between the ALATCO<sup>1</sup> and 308 workers affiliated to the BITEMA<sup>2</sup>, a legitimate labor organization registered with the Department of Labor, upon failure to settle amicably the ALATCO employees' strike of September 14, 1950. Included as one of the demands of the BITEMA and granted by the CIR in its decision was "To continue its (ALATCO) former practice of allowing check-off to petitioning union whose affiliates have already filed with the management of the respondent company (ALATCO) their corresponding authority to make the necessary deductions from their monthly earnings."

**ISSUE:** The ALATCO filed a petition to set aside that portion of the decision of the CIR ordering the continuation of its (ALATCO) former practice of allowing check-off to petitioning union on the ground that the CIR acted in excess of jurisdiction and contrary to law in that "there is no law in the Philippines which authorizes the CIR to compel an employee to practice check-off against his will" and that the practice is expensive on the part of the employer.

**RULING:** Section 4 of C. A. No. 103 provides that "The Court shall take cognizance for purposes of prevention, arbitration, d

<sup>1</sup> Alatco—A. L. Ammen Transportation Co., Inc.

<sup>2</sup> Bitema—Bicol Transportation Employees Mutual Association.

tion and settlement, of any industrial or agricultural dispute causing likely to cause a strike or lockout, arising from differences as regards wages, shares or compensation, hours of labor or conditions of tenancy of employment, etc." Section 13 provides that "In making an award, order or decision, under the provisions of Section four of this Act, the Court shall not be restricted to the specific relief claimed or demands made by the parties to the industrial or agricultural dispute, but may include in the award, order or decision any matter or determination which may be deemed necessary or expedient for the purpose of settling the dispute or of preventing further industrial or agricultural disputes." And by Section 20 "the Court shall act according to justice and equity and substantial merits of the case, without regard to technicalities or legal forms and shall not be bound by any technical rules of legal evidence but may inform its mind in such manner as it may deem just and equitable." It will be seen at once that these powers are comprehensive. While Section 4 specifically speaks of wages, shares or compensation, and while these are the principal sources of industrial and agricultural conflicts, the Court's authority is by no means confined to them. "Conditions of tenancy or employment" (Sec. 4) and contingencies too numerous to be conveniently detailed in a statute or thought of in advance had to be met and settled. To settle disputes and prevent crippling strikes and lockouts, besides the improvement of labor standards, are the paramount objectives of the law, and such conditions and contingencies are the matters envisaged by the all-embracing provisions of the aforementioned sections.

Moreover, Republic Act No. 602, otherwise known as Minimum Wage Law, was approved on April 6, 1951 which confirms in a more explicit fashion the idea that check-off is a legitimate dispute for arbitration. The law makes the practice of check-off compulsory on the part of the employer under certain conditions [See subpar. (3), par. (b), Sec. 10, Minimum Wage Law].

On the economic and practical side, petitioner complains that the practice imposes an extra burden on the employer. This alone is no reason for opposing the arrangement. Wage increases, reduction of working hours, sick leave, hospitalization and other privileges granted to the employed entail diminution of profits and additional duties and obligations to an extent much greater than the inconvenience and additional expense involved in the adoption of the check-off system. The petitioner operates in four provinces and the majority of its employees are affiliates of the respondent labor union who are scattered in these provinces. It is not difficult to see how